

Directorate of Environment Services

Contaminated Land Inspection Strategy

October 2001

Executive Summary

New legislation regarding contaminated land came into force on 1st April 2000. All Local Authorities were given a duty to publish a written strategy detailing how the Council intended to implement the new legislation. In this regard the Isle of Wight Council is to inspect its area for contaminated land. The legislation also gives local authorities powers to enforce clean-up of contaminated sites where they pose a risk. The leading role within the Council is the Environmental Health Department. However, other departments have been and will continue to be consulted on the new legislation. Advice has also been sought from external organisations, in particular the Environment Agency which also has a regulatory role.

The new legislation contains the first legal definition of contaminated land:

"Any land which appears to the Local Authority in whose area it is situated to be in such a condition, by reason of substances in, on or under the land, that

- (a) significant harm is being caused or there is a significant possibility of such harm being caused; or
- (b) pollution of controlled waters* is being, or is likely to be, caused".

In order for this definition to be met, a significant pollutant linkage must be present. This will consist of:



Likely sources of contamination are sites that have been in industrial use or that have been in-filled. A pathway is a means by which a contaminant could come into contact with, and cause harm to a receptor. Receptors are defined in the legislation as human health, surface waters, groundwaters, designated ecosystems, buildings and scheduled ancient monuments.

The process of inspecting the Island for contaminated sites is based on risk assessment. The focus is on the risks posed by the presence of the contaminants and how to minimise these risks to a level suitable for the current or proposed use.

* *Controlled waters* are defined in the Water Resources Act 1991 and include inland fresh waters and groundwater.

<u>Aims</u>

Isle of Wight Council has the following main aims underpinning its strategy:

- Protect human health
- Protect controlled waters from pollution
- Protect designated ecosystems
- Prevent damage to historic buildings and archaeology
- Prevent damage to property
- Provide a public register of enforcement actions.

In addition to the main aims of the strategy, the Council also intends to:

- Prevent further contamination
- Encourage the re-use of "brownfield" (including contaminated) land
- Encourage voluntary remediation
- Remove uncertainty surrounding sites that may be contaminated in relation to liability and during any transactions.

Work Programme

The Council will initially collect information based on current and historic land-use characteristics and ground conditions in order to assess which sites are likely to meet the statutory definition of contaminated land. This will enable a screening exercise to be undertaken based on the proximity of the potentially contaminated sites to sensitive receptors. This will involve undertaking a brief desk-top study and walk-over survey in order to prioritise the sites for further investigation. Any sites that are considered to require urgent remediation will continue to be dealt with during the prioritisation exercise.

Otherwise, intrusive site investigations will only take place after the prioritisation stage has been completed. Site investigations will be funded by the Council in order to provide evidence of a significant pollutant linkage, costs cannot be reclaimed. Where one exists, the site will be determined as contaminated land and the polluter (in the first instance) or landowner will be asked to remediate the site. For sites affecting certain controlled waters ("special sites"), the Environment Agency will take on the role of primary regulator. If remediation is not undertaken voluntarily, a remediation notice will be served to force the appropriate person(s) to clean the site. Some sites may be deemed to be contaminated land, but do not have a traceable polluter or owner who can pay for remediation. In these cases the Council may fund the remediation (except for "special sites" which will be funded by the Environment Agency).

The Council will also maintain a public register of enforcement actions regarding contamination.

Provisional Timetable

July 2001- Nov 2001 Aug 2001- Apr 2002 Apr 2002- Apr 2004 Apr 2004- end date unknown Strategy formation Information Gathering Risk Prioritisation Site investigations and any necessary remediation

N.B. Urgent remediation will be undertaken throughout the inspection programme whenever it is deemed necessary

This strategy document contains an element of repetition as it is anticipated that the document will rarely be read in its entirety but used as a reference document.

<u>Contents</u>

	<u>List of Tables</u> List of Figures		
1.	 Introduction 1.1. General policy of the Isle of Wight Council 1.2. Regulatory context 1.2.1. The role of the Isle of Wight Council 1.2.2. The role of the Environment Agency 1.2.3. Definition of Contaminated Land under Part III 1.2.4. Principles of pollutant linkages 1.2.5. Principles of Risk Assessment 1.3. Development of the strategy 	7 8 8 9 4 10 10 11 11	
2.	 Characteristics of the Isle of Wight 2.1. Geographical location 2.2. Brief description/ history 2.3. Details of Council owned land 2.4. Protected locations 2.5. Key property types 2.6. Key water resources 2.7. Known information on contamination 2.8. Industrial, Military and Redevelopment history 2.9. Broad geological/ hydrogeological characteristics 2.10. Action already taken to deal with land contamination 	13 13 14 16 16 18 18 19 19 21 23	
3.	The Local Authority Strategy: Overall Aims	25	
4.	 Priority Actions and Timetables 4.1. Prioritisation of potentially contaminated sites:- Scope 4.2. Risk Prioritisation Methodology 4.2.1. Description of methodology 4.2.2. Further prioritisation 4.3. Other factors affecting priorities for investigation 4.4. Resource requirements for risk prioritisation 4.5. Timescales 	e & purpose 27 27 28 28 29 29 30	
5.	 Procedures 5.1. Management arrangements for inspection & identification 5.2. Considering local authority interest in land 5.3. Information collection 5.4. Procedure for designating and remediating a contamt 5.5.1. Procedure for reacting to complaints & urgent 5.5.2. Procedure for dealing with information provided 5.5.3. Anonymously supplied information 5.5.4. Anecdotal evidence 5.6. Identifying special sites 5.7. Liability 	31 32 inated site 35 38 sites 38	

		Information evaluation	44 45	
	5.9. 5 10	Unitary Development Plan Avoiding the Council buying new liability	45 45	
		Financial Implications for the Council	45	
	0.11.		10	
6.	Gene	eral Liaison and Communication Strategies	47	
	6.1.		47	
	6.2.	Consultation with the public regarding a contaminated site	48	
		Liaison with statutory bodies	48	
	6.4.	Risk Communication	49	
7	Revi	ew Mechanisms	51	
••	7.1.		51	
		Triggers for undertaking inspection	51	
		Triggers for reviewing inspection decisions/ the strategy	52	
		Quality Assurance	53	
_				
8.		mation Management	55	
		Public Register	55	
		Land-Charges	56 56	
	0.3.	Contaminated Land Enquiries	56	
Contact Details 5				
Glossary of Terms				
Deferences				
<u>References</u> 65				
Appendix 1: External Consultees			67	
Ap	pend	ix 2: Statutory definitions of Receptors, Significant		
		Harm and Significant Possibility	69	
٨٣	nond	ix 3: "Pollution of controlled waters" definition	71	
<u> </u>	penu	ix 5. Fondion of controlled waters definition	11	
Ap	pend	ix 4: Risk Prioritisation Methodology of for sites of		
		potentially contaminated land	73	

List of Tables

Table Page Description

- New statutory duties under Part IIA of the EPA 1990
- 3 Statutory definition of contaminated land
- Source, Pathway Receptors defined
- Strategic approach to inspection
- **External Consultees**
- The Council's Aims
- Data sources and formats
- Existing powers for dealing with contaminated land
- Exclusions from liability
- Statutory consultees
- Triggers for unplanned inspections
- Triggers for reviewing inspection decisions and the strategy
- Public Register entries

List of Figures

Figure Page		Description (& Reference)
1	10	Flow chart of pollutant linkage concept
2	13	Location of the Isle of Wight (OS, 2001)
3	14	Map of the Isle of Wight in its regional setting (OS, 2001)
4	15	Map of the Isle of Wight (WightLink, 2001)
5	19	Map of Licensed Groundwater Abstractions and Source
		Protection Zones (EA, 2000).
6	21	Solid Geology of the Isle of Wight (BGS, 2000)
7	36	New Contaminated Land Regime: Enforcement
		Procedure Flow Chart (Garner's Environmental Law Bulletin no. 59, 2000)
8	43	New Contaminated Land Regime: Liability Flow Chart (Garner's Environmental Law Bulletin no. 59, 2000)